

IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

RONALD WILSON,

No. Civ. S-04-690 DFL JFM

Plaintiff,

Memorandum of Opinion  
and Order

v.

NORBRECK LLC DBA JOHNNY  
CARINO'S; FAIRBRECK, LLC; AH  
FOODS CORPORATION, and DOES 1  
to 10

Defendants. /

Plaintiff Ronald Wilson, who is disabled, brought suit against defendant Norbreck LLC, making various ADA and state related claims. Wilson visited one of Norbreck's Johnny Carino's restaurants and allegedly encountered numerous architectural barriers. The court dismissed Wilson's claims based on five of these allegations at summary judgment, and, after a bench trial, the court ruled in favor of Norbreck on Wilson's remaining claims. Norbreck now moves for attorney's fees and costs under the ADA and the California Disabled Persons

1 Act ("CDPA"). For the reasons below, the court denies  
2 Norbreck's motion.<sup>1</sup>

3 I.

4 Wilson visited a Johnny Carino's restaurant ("the  
5 restaurant") and allegedly encountered various architectural  
6 barriers. Norbreck owns the restaurant. On April 7, 2004,  
7 Wilson filed suit against Norbreck, seeking compensatory and  
8 punitive damages, injunctive and declaratory relief, and  
9 attorney's fees and costs under: (1) the ADA; (2) Cal. Health &  
10 Safety Code §§ 19955 et seq.; (3) the Unruh Civil Rights Act;  
11 (4) the California Disabled Persons Act; (5) the Unfair Business  
12 Practices Act; and (6) Cal. Civ. Code § 1714. Both parties  
13 subsequently moved for summary judgment.

14 In the course of the litigation, Wilson "alleged" that  
15 there were more than 60 different ADA violations at the  
16 restaurant. But Wilson failed to include many of these  
17 allegations in his complaint. Instead, Wilson listed many of  
18 his allegations only in a letter he sent to Norbreck or in his  
19 expert report. Wilson further complicated matters when he moved  
20 for summary judgment on some of these allegations. Because of  
21 the resulting confusion as to which claims were part of this  
22 case, the court ordered both parties to submit a final list of  
23 alleged violations Wilson intended to pursue. The parties  
24 submitted a list of 24 allegations. On December 15, 2005, the

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26 <sup>1</sup> In its reply, Norbreck argues that, under Local Rule 78-  
27 230(c), the court should disregard Wilson's opposition because  
28 Wilson served his opposition one day late. While Norbreck is  
correct that Wilson did not timely serve his opposition, the  
court finds the requested sanction too harsh in this case.

1 court found that Wilson adequately pleaded 11 alleged ADA  
2 violations in the complaint. The court then granted Norbreck  
3 summary judgment on Wilson's claims based on five of these  
4 allegations.

5 On August, 1, 2006, the court held a bench trial for  
6 Wilson's remaining claims. At trial, Wilson sought only damages  
7 and injunctive relief under the ADA and the Unruh Civil Rights  
8 Act, abandoning his other causes of action. After a one day  
9 trial, the court found that Wilson failed to prove any ADA  
10 violation.

11 II.

12 Under the ADA, the court, in its discretion, may award "the  
13 prevailing party" attorney's fees, including litigation expenses  
14 and costs. 42 U.S.C. § 12205. When defendants are the  
15 prevailing parties, however, courts should award fees and costs  
16 only "upon a finding that the plaintiff's action was frivolous,  
17 unreasonable, or without foundation." Summers v. Teichert &  
18 Son, Inc., 127 F.3d 1150, 1154 (9th Cir. 1997) (quoting  
19 Christiansburg Garment Co. v. EEOC, 434 U.S. 412, 421 (1978)).  
20 A claim is frivolous if it is clear from "the outset of the  
21 litigation" that "it lacked a factual and legal basis." See  
22 Tutor-Saliba Corp. v. City of Hailey, 452 F.3d 1055, 1060-61  
23 (9th Cir. 2006).

24 Norbreck is correct that Wilson made 69 "allegations" of  
25 architectural barriers but the majority of these allegations  
26 were not claims in suit. Accordingly, the court finds that  
27 Norbreck prevailed only as to 11 ADA claims that were part of  
28 this lawsuit. Just as the court disregarded Wilson's assertions

1 that were not part of the complaint upon summary judgment, so  
2 does the court disregard them now. Neither party is entitled to  
3 any advantage from assertions that were never in suit. Thus,  
4 while Norbreck contends in its motion that it defended more than  
5 60 different violations, most of this work is not compensable  
6 because the allegations were never made part of the case. To  
7 consider assertions in letters, reports, and briefs as if such  
8 assertions were part of an amended complaint is inconsistent  
9 with the architecture of the civil rules as well as the pre-  
10 trial scheduling order. The court declines to follow a path  
11 that can only lead to confusion and inefficiency.

12 Out of Wilson's eleven ADA claims, the court finds that  
13 nine had a factual and legal basis from the outset of  
14 litigation, and, therefore, were not frivolous. Although  
15 lacking in merit, Wilson's punitive damages claim and his Cal.  
16 Bus. Code § 17200 claim were colorable. Similarly, five of  
17 Wilson's claims were based on colorable, albeit incorrect,  
18 interpretations of the Accessibility Guidelines ("ADAAG") and  
19 the California Business Code ("CBC"): (1) unsecured floor mats,  
20 (2) dining booths spacing, (3) accessible seating in the bar and  
21 restaurant, (4) entrance door pressure, and (5) bar  
22 accessibility. As to Wilson's toilet paper dispenser claim and  
23 his encroaching wastebasket claim, the court determined that  
24 Wilson failed to provide sufficient evidence to establish ADA  
25 violations. However, neither claim was frivolous.

26 Norbreck is correct that the remaining two claims were  
27 frivolous: (1) lack of signage directing disabled patrons along  
28 accessible route to the restaurant entrance and (2) uninsulated

1 hot water lines. Both claims cite ADAAG and CBC provisions that  
2 clearly do not apply to the restaurant's configuration at the  
3 time of Wilson's visits. The court, however, declines to award  
4 Norbreck attorney's fees and costs for their defense. Any fees  
5 and costs award would be de minimus. Moreover, it is impossible  
6 for the court to separate the fees and costs related to  
7 Norbreck's defense against the two frivolous claims from the  
8 fees and costs related to Norbreck's defense against Wilson's  
9 other allegations.

10 III.

11 Norbreck also argues that it is entitled to attorney's fees  
12 and costs under Wilson's failed CDPA claims, Cal. Civ. Code §§  
13 54.1 and 54.3 (2007). As with Wilson's ADA claims, Norbreck  
14 prevailed on 11 CDPA claims brought by Wilson in the complaint.<sup>2</sup>

15 The CDPA has its own attorney's fees provision. Cal. Civ.  
16 Code § 55, provides that "[t]he prevailing party in the action  
17 shall be entitled to recover reasonable attorney's fees." On  
18 its face, § 55 does not give courts discretion as to awarding  
19 fees, and it does not distinguish between prevailing plaintiffs  
20 and prevailing defendants. Accordingly, some courts have found  
21 that prevailing defendants are automatically entitled to fees  
22 under § 55 without further inquiry as to whether the claims were  
23 frivolous. See, e.g., Jones v. Wild Oats Markets, Inc., 467

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25 <sup>2</sup> In his opposition, Wilson contends that Norbreck did not  
26 prevail as to any CDPA claim because he abandoned such claims  
27 before trial. This argument is unconvincing. Defendants  
28 prevail for the purpose of attorney's fees even if plaintiffs  
voluntarily dismiss their claims before trial. See Corcoran v.  
Columbia Broadcasting Sys., 121 F.2d 575, 576 (9th Cir. 1941).

1 F.Supp. 2d 1004, 1011 (S.D. Cal. 2006); Goodell v. Ralphs  
2 Grocery Co., 207 F.Supp. 2d 1124, 1126 (E.D. Cal. 2002). But in  
3 a recent case, a California court left open the issue of whether  
4 a prevailing defendant could recover attorney's fees under § 55.  
5 Gunther, 144 Cal. App. 4th at 243 n.18 ("We leave for another  
6 day the issue of how section 55 interacts with section 54.3 [of  
7 the CDPA] and specifically whether a section 54.3 plaintiff is  
8 vulnerable as the nonprevailing party under section 55.")

9 Without deciding this precise issue, the court holds that  
10 when a plaintiff brings parallel CDPA and ADA claims, the ADA  
11 fees provision controls as a matter of state law.<sup>3</sup>

12 Under California law, prevailing defendants cannot receive  
13 attorney's fees for defending claims that inextricably overlap  
14 with other claims when a fee award is inappropriate for the  
15 defense of the latter. Carver v. Chevron U.S.A., Inc., 119 Cal.  
16 App. 4th 498, 506 (2004). In Carver, plaintiffs sued defendant  
17 for alleged antitrust violations under the Cartwright Act and  
18 also brought various common law claims. Id. at 501. Defendant  
19 ultimately prevailed on all of plaintiff's causes of action and  
20 moved for attorney's fees. Id. at 502.

21 Many of the Carver plaintiffs' common law claims  
22 inextricably overlapped with their Cartwright Act claims. But  
23 while defendant could receive fees for prevailing as to the  
24 former, the Cartwright act allows an award of fees only to  
25 prevailing plaintiffs and not prevailing defendants. Id. at  
26 503-04. "The public policy implicit in the unilateral fee-

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28 <sup>3</sup> The same result would likely follow under federal law under  
preemption principles.

1 shifting provision of [the Cartwright Act] is to encourage  
2 injured parties to broadly and effectively enforce the  
3 Cartwright Act 'in situations where they otherwise would not  
4 find it economical to sue.'" Id. at 504 (citation omitted). The  
5 court concluded that awarding defendants fees for the defense of  
6 claims that overlapped with the Cartwright Act claims would  
7 violate that public policy. Id. (noting that "[t]o allow  
8 Chevron to recover for fees for work on Cartwright Act issues .  
9 . . would superimpose a judicially declared principle of  
10 reciprocity of the [Cartwright Act's] fee provision . . . and  
11 would thereby frustrate the legislative intent to 'encourage  
12 improved enforcement of public policy'" (citation omitted)).

13 Similarly, in this case, where the CDPA claims parallel the  
14 ADA claims, to award fees under the CDPA would compromise the  
15 public policy underlying the ADA's attorney's fees provision,  
16 which distinguishes between prevailing plaintiffs and prevailing  
17 defendants. See Summers v. A. Teichert & Son, Inc., 127 F.3d  
18 1150, 1154 (9th Cir. 1997). Accordingly, the court declines to  
19 award fees to defendant under the CDPA where to do so would be  
20 tantamount to awarding fees under the ADA upon a standard  
21 inconsistent with the fees provision in the ADA. Therefore, the  
22 court also finds that Norbreck is not entitled to fees and costs  
23 under the CDPA.

24 V.

25 For the reasons above, the court denies Norbreck's motion  
26 for attorney's fees and costs.

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28 IT IS SO ORDERED.

1 Dated: April 9, 2007

2  
3 /s/ David F. Levi\_\_\_\_\_

4 DAVID F. LEVI

5 United States District Judge